

## Message Text

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ACTION EA-09

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01  
MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02  
/066 W

-----290323Z 041748 /66

P 280547Z APR 77

FM AMEMBASSY SEOUL

TO SECSTATE WASHDC PRIORITY 3529

S E C R E T SECTION 1 OF 2 SEOUL 3463

STADIS//////////

E.O. 11652: GDS

TAGS: AMGT, PFOR, KS

SUBJECT: PARM - ANNUAL POLICY AND RESOURCE ASSESSMENT -  
PARTS II AND III

PART II - RESOURCE ASSESSMENTS

A. STATE

BY AIRGRAM WE ARE SUBMITTING IN TABULAR FORM AN ANALYSIS  
OF OUR PRESENT RESOURCE ALLOCATIONS BY COURSES OF ACTION. FOR  
THE PURPOSE OF THIS MESSAGE, I AM PROVIDING A SUMMARY WHICH  
INCLUDES THE EXECUTIVE, POLITICAL, ECONOMIC, COMMERCIAL AND  
CONSULAR SECTIONS.

OBJECTIVES	TOTAL
FSO FSS AM FSL	TOTAL

A. MINIMIZE THE RISK

OF CONFLICT ON THE  
KOREAN PENINSULA BY:

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1. ASSISTING IN MAIN-  
TAINING MILITARY  
BALANCE 0.67 0.25 0.92 0.33 1.25

2. FOSTERING RELATION-  
SHIPS WITH ROK OF MUTUAL

TRUST AND CONFIDENCE 2.06 0.25 2.31 1.33 3.64

3. IMPROVING ANALYSIS  
OF NK FOR BETTER UNDER-  
STANDING OF THE

ADVERSARY 0.98 0.25 1.23 0.33 1.56

B. CONTINUE STRENGTH-  
ENING OF ROK'S  
ECONOMY BY:

1. ASSISTING AMERICAN

INVESTMENTS 0.95 0.33 1.28 0.71 1.99

2. PROVIDING US

FINANCIAL SUPPORT 0.99 0.38 1.37 0.93 2.30

3. EXPANDING AND  
LIBERALIZING US-ROK

TRADE 5.60 1.14 6.74 8.36 15.10

C. BALANCE US SECURITY  
INTERESTS WITH US CON-  
CERNS FOR ATROPHY OF  
POLITICAL RIGHTS IN  
ROK AND MONITOR IN-  
STITUTIONS

THAT MAY REVERSE THIS

ATROPHY. 2.86 0.75 3.61 1.00 4.61

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D. PREVENT FURTHER  
DETERIORATION OF  
ROK POSITION VIS-A-VIS  
NK PARTICIPATION AT

UN 1.33 0.75 2.08 2.08

E. CONTINUE TO  
MONITOR ROK'S  
MILITARY PLANS AND  
TECHNOLOGICAL  
DEVELOPMENTS TO  
INSURE COMPATIBILITY

WITH U.S. OBJECTIVES. 2.37 0.80 3.17 0.20 3.37

F. MAINTAIN IMAGE  
OF U.S. AS CONCERNED  
NATION BY:

1. PROVIDING BEST  
POSSIBLE SERVICE TO  
IMMIGRANTS AND  
VISITORS 5.01 1.00 26.01 29.00 35.01

2. RENDERING TECH-  
NICAL SERVICES AND  
ASSISTANCE WHERE  
DESIRED 0.15 0.15 1.25 1.40

G. PROTECT U.S.  
INTERESTS BY:

1. PROVIDING U.S.  
CITIZENS' SERVICES 3.35 2.05 5.40 5.55 10.95

2. MONITORING DRUG  
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TRAFFIC 0.47 0.47 0.47

3. EFFECTIVELY MANAG-  
ING USG EFFORTS IN  
ROK 3.40 2.00 5.40 5.40

IT IS MY UNDERSTANDING THAT THE INSPECTORS,  
WHO HAVE RECENTLY SURVEYED THIS POST, WERE SATISFIED THAT  
AS LONG AS OUR REPORTS WERE USEFUL TO WASHINGTON END  
USERS, WE WERE APPROPRIATELY STAFFED IN THE ABOVE  
SECTIONS. I WOULD NBTE THAT OUR FISCAL 1978 COURSES OF  
ACTION MAKE SOME CHANGE IN EMPHASIS, BUT DO NOT FEEL  
AT THIS MOMENT THAT THIS FACTOR WOULD GENERATE ENOUGH  
ADDITIONAL WORKLOAD TO JUSTIFY A REQUEST FOR ADDITIONAL  
POSITIONS. THERE ARE ONLY TWO POSSIBLE EXCEPTIONS TO  
THIS STATEMENT.

A. COMMERCIAL SECTION - WE WILL BE UNDERTAKING A  
REVIEW WITHIN THE NEXT YEAR OF OUR COMMERCIAL ACTIVITIES,  
HOPING TO FIND THE MOST EFFECTIVE WAY TO PROVIDE SERVICES,  
PARTICULARLY TO AMERICAN BUSINESSMEN, IN ORDER TO INCREASE  
THE SALES AND INVESTMENT OPPORTUNITIES. UNTIL THAT REVIEW  
IS COMPLETED, I AM NOT IN A POSITION TO MAKE ANY RECOM-  
MENDATION CONCERNING THE STAFFING OF THE COMMERCIAL SECTION.

B. CONSULAR SECTION - THE STAFFING OF THE CONSULAR  
SECTION MIGHT ALSO BE SUBJECT TO FURTHER SCRUTINY IF  
TROOP WITHDRAWAL GIVES RISE TO A GREATLY INCREASED WORK-  
LOAD.

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ACTION EA-09

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P 280547Z APR 77

FM AMEMBASSY SEOUL

TO SECSTATE WASHDC PRIORITY 3530

S E C R E T SECTION 2 OF 2 SEOUL 3463

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B. OTHER AGENCY PROGRAMS AND RESOURCE LEVELS

I HAVE ALREADY NOTED IN FISCAL 1978 THAT I WILL EXPECT A FURTHER DIMINUTION OF AID AND JUSMAG STAFFING. IT MAY BE ALSO POSSIBLE AT THAT TIME TO BEGIN TO REDUCE THE SIZE OF THE PEACE CORPS VOLUNTEER CONTINGENT IN LIGHT OF MY RECOMMENDATION THAT THE TOTAL PROGRAM BE TERMINATED BY THE END OF FISCAL YEAR 1981. IN THE COURSES OF ACTION OUTLINED IN PART I, I HAVE PLACED A GOOD DEAL OF EMPHASIS ON THE INFORMATION-CULTURAL ACTIVITIES. THIS IS AN AREA WHICH MIGHT WELL REQUIRE ADDITIONAL STAFFING AND FUNDING, PARTICULARLY IF IT SEEMS DESIRABLE TO INCREASE OUR EXCHANGE PROGRAMS. I WOULD THINK IT WOULD BE PRUDENT FOR ADDITIONAL FUNDS TO BE CONSIDERED FOR OUR INSTITUTION BUILDING EFFORTS.

PART III - STATE PERSONNEL RECOMMENDATIONS

A. REPROGRAMMING

IN LIGHT OF THE TENTATIVE CONCLUSIONS OF THE INSPECTORS AND MY OWN VIEWS, I SEE AT THE MOMENT NEITHER THE POSSIBILITY NOR THE NEED FOR ANY REPROGRAMMING. WE MAY WELL, HOWEVER, WISH TO RESTRUCTURE OUR ECONOMIC-COMMERCIAL SECTION TO OBTAIN GREATER EFFICIENCY AND IMPROVED PERSONNEL UTILIZATION. I HAVE IN MIND THE POSSI-  
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BILITY OF ESTABLISHING AN ECONOMIC-COMMERCIAL SECTION,

HEADED BY A COUNSELOR, SUPPORTED BY A DEPUTY AT THE FSO-3 LEVEL. THERE WOULD THEN BE TWO SUB-SECTIONS, ONE ECONOMIC AND ONE COMMERCIAL, STAFFED BY FSO-4S AND 5S. THE TOTALITY OF OUR POSITION REQUIREMENTS WOULD NOT CHANGE, BUT THE GRADE LEVELS WOULD BE REALIGNED TO OBTAIN A BETTER RELATIONSHIP WITH ACTUAL WORK REQUIREMENTS.

B. INCREASE-DECREASE

IT IS QUITE POSSIBLE THAT BY 1978, IF NOT SOONER, WE WILL NEED TO REQUEST THE ADDITION OF TWO AMERICAN AND ONE LOCAL DAS POSITIONS FOR THE ADMINISTRATIVE SECTION. THIS WOULD BE THE RESULT OF FURTHER INTEGRATION OF JUSMAG (OR SUCCESSOR ORGANIZATION) INTO THE EMBASSY. SUCH INTEGRATION MAY REQUIRE EMBASSY ASSUMPTION OF COMPLETE RESPONSIBILITY FOR JUSMAG HOUSING AND PERHAPS OTHER ADMINISTRATIVE SUPPORT. SINCE THIS POSSIBILITY MAY ARISE AT ANY TIME, I SUGGEST IT BE HANDLED AS A SEPARATE MATTER. IF OUR PLANS FOR THE CONSTRUCTION OF A NEW CHANCERY AND ACQUISITION OF PERMANENT HOUSING DEVELOP, THEN IT MIGHT BE NECESSARY TO ESTABLISH A REGIONAL FBO OFFICE.

C. LOWER PRIORITY POSITIONS

FIVE PERCENT OF OUR STATE DIRECT COMPLIMENT IS ABOUT 2.5 POSITIONS. THE FIRST POSITION WOULD HAVE TO COME FROM THE ECONOMIC/COMMERCIAL SECTION, WHICH WOULD MARKEDLY DECREASE OUR CAPABILITY OF PROVIDING TIMELY AND ADEQUATE REPORTING OF THE ECONOMIC SITUATION IN KOREA AND PROMOTING U.S. SALES HERE.

THE SECOND POSITION WOULD PROBABLY BE THAT OF DEPUTY CHIEF OF THE CONSULAR SECTION. THE TERMINATION OF THIS POSITION WOULD SERIOUSLY HAMPER OUR ABILITY TO IMPROVE THE EFFICIENCY OF THE CONSULAR SECTION. FURTHERMORE, WE USE THE INCUMBENT OF THE POSITION FOR ANALYSIS OF OUR PROBLEM AREAS (I.E. FRAUDULENT ACTIVITIES). WE HAVE HIGH HOPES THAT THIS ANALYSIS WILL IN DUE TIME RESULT IN FEWER ADJUSTMENT OF STATUS CASES AND IN AN  
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EXHANCED CAPABILITY TO PREVENT ILLEGAL IMMIGRATION. THE THIRD POSITION IS THAT OF ONE OFFICER IN THE POLITICAL SECTION. IN SOME RESPECTS IT IS ALMOST IMMATERIAL WHICH POSITION THAT WOULD BE, BECAUSE REGARDLESS OF WHICH POSITION, THE EFFORTS OF THE WHOLE SECTION WILL SUFFER. THE RESULT WOULD BE THAT THE WASHINGTON END USERS WILL BE RECEIVING FEWER REPORTS AND THAT ONE OR SEVERAL OF OUR COURSES OF ACTION RELATED TO THE ACTIVITIES OF THAT SECTION WILL SUFFER. OVER THE NEXT FEW YEARS, I WOULD CONSIDER ENTIRELY UNWARRANTED, AND IN SOME RESPECTS EVEN DAMAGING, FOR ANY DIMINUTION IN THE SIZE OF THE POLITICAL SECTION TO TAKE PLACE. AS FOR THE LOCAL STAFFING, OUR FIVE PERCENT TARGET

WOULD BE APPROXIMATELY FIVE POSITIONS. WE WOULD TAKE TWO OUT OF THE CONSLAR SECTION AND THREE OUT OF THE ADMINISTRATIVE SECTION. THE REDUCTION IN THE CONSULAR SECTION WILL UNDOUBTEDLY RESULT IN A DECREASED LEVEL OF SERVICE OF BOTH KOREAN AND AMERICAN CITIZENS AND WOULD NOT BE AT ALL HELPFUL TO THE IMAGE OF THIS EMBASSY. OUR SERVICE CAPABILITY TO OUR OWN EMPLOYEES WOULD BE SEVERELY DIMINISHED BY THE REDUCTION IN THE ADMINISTRATIVE STAFF. I STRONGLY RECOMMEND THAT NO REDUCTION BE CONTEMPLATED FOR THE STATE PORTION OF THIS MISSION.  
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## Message Attributes

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**To:** STATE  
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